Minutes For

The workshop on Verification of Subnational Malaria Elimination and Prevention of Re-establishment of Transmission in Cambodia

Background

Certification of malaria elimination by WHO requires that applicant countries prove that local malaria transmission has been fully interrupted. The interruption will result in zero indigenous human cases for at least three consecutive years. In addition, an adequate programme for preventing the re-establishment of indigenous transmission is fully functional throughout the country.

Cambodia has established a scheme of sub-national malaria elimination in the MEAF 2026 – 2020 and MEAF 2021 – 2025. According to MEAF 2021 – 2025, 28 ODs have reached API < 1 per 1000 in 2019 and 2020. It is expected that eight more ODs will be added to the list. The latest MIS data showed that one province reported zero malaria cases in 2021. In addition, six provinces reported zero falciparum malaria cases in 2021.

Based on the significant achievement in the past years in malaria elimination towards its goal of zero cases of Pf in 2023 and all species of human malaria in 2025, Cambodia plans to initiate its subnational verification of malaria elimination. It will be part of the preparation for certification of malaria elimination in Cambodia by WHO in 2028/2029 – three consecutive years after 2025, the year targeted for zero indigenous cases of all human malaria species.

To ensure the preparation is in line with WHO's requirements considering the Cambodian context, with the technical and financial support from WHO, CNM plans to hold a workshop on the Verification of Subnational malaria elimination and prevention of re-establishment (POR) of transmission.

Aim

To ensure Cambodia is well prepared for certification of malaria elimination by WHO in 2028/2029

Objectives

- 1. To present the global status of malaria elimination certification by WHO
- 2. To refresh in the phasing in OD elimination strategy set by MEAF 2021 2025
- 3. To explain the WHO's criteria and procedure for subnational malaria elimination verification, documentation and prevention of re-establishment of transmission
- 4. To share experience and lessons from Thailand and Yunnan of China in subnational malaria elimination verification, documentation and prevention of re-establishment of transmission
- 5. To raise the awareness and understanding of participants that will lead to active participation by national and provincial sectors and partners in the coming process of subnational verification

Venue and Dates

Dara Airport Hotel, 28 to 29 April 2022

Participants

In total, 92 participants attended the workshop. Twenty-three participants were from CNM and 47 from provinces (PHD and PMS). Ten are from DDF and CMS of MOH and MOIH, MOND, and Ministry of Environment. 26 were from partner organizations, i.e., MC, UNPOS, GHSC-PSM, PSI, URC, USP and WHO.

Activities

1. Opening

On behalf of WHO, Dr Luciano expressed WHO's commitment to supporting Cambodia toward certification by WHO in his opening remarks. He emphasized that to reach the target of certification by WHO in 2028, in the coming six years, Cambodia needs

- 1) To start the process of documenting intervention activities.
- 2) To implement subnational verification exercises in the operational districts and provinces that have reached zero cases
- 3) To establish a functional system for preventing the re-establishment of transmission in the operational districts and provinces that have achieved zero cases. The system will be composed of key components such as a robust surveillance and response system.
- 4) To establish and expand integrated drug efficacy surveillance and address malaria parasite reservoirs.
- 5) If necessary, reshape our strategies and interventions to ensure they align with the certification requirements.

In his opening remarks, Dr Rykol, Director of CNM, summarized that

- 1) Cambodia has achieved a significant reduction of malaria cases since 2018, from over 66 000 cases in 2018 to only just over 4,000 malaria cases in 2021; no death since 2017
- 2) The deduction is in line with the target of MEAF 2021 and 2025
- 3) Cambodia is expected to reach the target of elimination of all forms of human malaria in 2025.
- 4) If the achievement of malaria elimination sustains for at least consecutive years, then we are eligible for certification of malaria-free status by WHO in 2028
- 5) To be certified by WHO with malaria-free status, we need to provide evidence of malaria-free and a functioning system for the prevention of re-establishment of malaria transmission. Such evidence includes
 - a. The documentation of all the aspects of malaria programs, including policies, guidelines, SOPS, records, etc., ranges from three to ten years.
 - b. The evidence of an established functioning system for prevention of re-establishment of malaria transmissions, such as a robust surveillance and response system.
- 6) We need to start now to prepare the evidence: beginning with a responsible team at the national level with focal points from CNM and provinces, then in the coming six years, documentation of evidence, establishing/sustaining functioning system

2. Presentations

- 1) The presentations of the workshop covered the following content:
- A. Cambodia's phasing approach of elimination at the OD level
- B. Global status of certification of malaria elimination by WHO
- C. The WHO recommended
 - a. Criteria and procedure for verification of subnational elimination
 - b. Checklist of elements for the prevention of re-establishment of malaria transmission, and
 - c. Documentation requirement
- D. The experience and lessons of Thailand and Yunnan, China, in
 - a. Verification of subnational elimination
 - b. Prevention of re-establishment of malaria transmission, and
 - c. Documentation
- 2) Presentations Key points global certification status and subnational verification:

It is recommended for subnational verification that 1) use WHO's elimination criteria and similar procedure, 2) documentation should be as vigorous as the WHO certification process, 3) an independent advisory committee should be established for verification and recommendations, 4) establishment of a functioning system of prevention of re-establishment of transmission, and 5) application of the similar process for VSE.

In Thailand, the country launched Elimination strategic plan 2017 to 2026, aiming at 95% of districts/regions without transmission by 2021, reaching malaria-free in 2024 and being certified in 2026. Certificates of subnational elimination were issued on WMD each year. By 2022 so far, 42 provinces were malaria-free. Strong political commitment and increased budget allocation for POR are critical. POR plan is in place and to be discussed in early 2022.

Yunnan applied two levels of verification, country and prefecture. Each level involved two steps – technical evaluation in round one and multisectoral and technical assessment of POR in round two.

3) Presentations key points - POR:

- A. WHO's criteria for transmission re-establishment are at least three indigenous cases each year for three consecutive years.
- B. A country should tailor interventions for POR according to the risk of re-establishment in an area.
- C. Current WHO guidance on POR requires maintaining a robust health system to ensure early detection and immediate detection and integrating malaria activities into general health services (differ country by country. However, too much integration may lose POR capacity).
- D. WHO's POR checklist covers nine areas, including but not limited to
 - a. Plan to prevent re-establishment of transmission
 - b. Structure and coordination of the national malaria programme
 - c. Quality assured diagnosis
 - d. Case management
 - e. Surveillance and response system
 - f. Entomological surveillance and vector control
 - g. Multisectoral collaboration
 - h. Inter-country information-sharing and border collaboration
 - i. Raising awareness and provision of prevention strategies
- E. A functional QA system for diagnosis includes an officially-designated national reference lab (proof of authorization document should be available).
- F. A functioning surveillance and response system means that the system has at least appropriate guidance, well-performed staff, and a training system to sustain competency. The system ensures that all suspected cases from hard-to-reach and disadvantaged populations are tested and reported (minimum data on risk factors, proper ABER and SPR). Completeness of case reporting from all sectors (private, military and others) is held high. Case classification reviewed and justified. And a referral system for cases is in place.
- G. Thailand's plan of POR was formed in 2021: it has two objectives, i.e., undertaking preparedness and improving criteria for prevention. The experiences of Thailand in this regard are that: the 1-3-7 for preventing re-introduction is effective but not adequate to prevent re-introduction.

It requires good quality in response and capacity at all levels to use data to mount a more targeted response promptly. Readiness for a strategy for POR includes a robust surveillance system, a strong health system, a strong commitment from MoPH, structure in place for multisector collaboration. Districts are stratified into high or low-risk groups based on risks combining vulnerability and receptivity. District plans of PoR are developed by local stakeholders, covering measures, targeted areas (subdistrict/village), and duration of operation (place-person-time).

In Thailand, preventing re-introduction is the priority, not only re-establishment. Therefore, preventive measures are designed based on the risk level (high or low), covering vector prevention and control, preparedness of skills, materials, equipment and supplies, and prompt response; Re-assess and modifying periodically is necessary since it is a learning process.

H. Yunnan of China started elimination when API < 1 per 10,000 person-years. For elimination and POR, The experiences are: it requires universal coverage of surveillance, rapid response to cases and foci, prioritized intervention; sensitivity and quality of surveillance and response system determine the program quality.

In the stage of POR, private hospitals are selected for surveillance as well; lab tests are done in county CDC and hospitals only; other facilities, including private ones, are only allowed to refer suspected cases for testing; proactive cases detection to high-risk areas and populations (border crossers) in the border area is critical. Encouraging that RDT is used by trained health or malaria workers to speed up detection.

In the non-border area, testing and treatment are done at the county level (CDC and county hospital); the MOH issues POR SOPs for epidemiolocal investigation and response.

1-3-7 strategy is still applied for POR. Positive slides are re-read by county CDC expert microscopists. Epidemiological investigation and response activities are case investigation, vector investigation, and RACD among family members or neighbouring households.

Border collaboration requires effective interventions with agreed strategies and activities between two border countries. Meetings, training and information sharing are not enough: Yunnan and other neighbouring countries' collaboration started in 2005, including Cambodia. High political commitment is critical; political stability is also essential; Reduced vigilance among local people and health personnel in the border areas could lead to delayed detection of imported cases.

- 4) Presentation key points documentation:
- A. Documentation should start early.
- B. The national elimination report is the first requested document that should use the WHO template to answer two key questions, i.e., how was malaria eliminated and how malaria elimination will be sustained. In addition, the reports should be supported by supporting documentation (documents, records).
- C. Documentation should cover policies, processes, and procedures, including guidelines. Documentation should be technically sound, ensure accuracy and consistency in implementation, and be accessible to all staff.
- D. WHO requires 20 types of documents. They cover routine malaria activities (planning, policies, surveillance, diagnosis and treatment, vector control, multisector collaboration, cross-border collaboration), training, monitoring and evaluation (supervision, annual malaria program reports, MTR, MPR, etc.), and other records.
- E. The time frame of documentation ranges from more than ten years backwards to 6 or more years from the time zero indigenous cases were reported.
- F. Observation from the field visit by the WHO team from HQ and WCO from 26 t0 to 27 April 2022 demonstrated that Cambodian documentation is occurring properly. There is an impressive MIS in place. The quality-assured diagnosis of malaria has been implemented. Multisectoral collaboration are in place and led by the governor or vice governor through PSMET; the VMW system is vital to access malaria and other disease services and PHC in peripheral areas.

Recommendations made by the field observation are to improve the quality of documentation by regular surveillance assessment, case review (ensure the correctness of case classification, applying WHO case classification and definition), providing better guidance on documentation, and including documentation as one of the indicators of supervision.

G. Thailand's experience in documentation includes categorization by technical area and by verification and by POR, being as detailed and specific as possible, paying attention to the importance of investing in translation into English for external validation and certification in the future, and proper filing.

H. China's Yunnan Province consolidated the provincial verification materials (documents and records) into 19 volumes. They are self-assessment reports, policy documents 2011 -19, annual reports of malaria incidence 2011-19, program work plans to POR, organization and financial support 2011-19, surveillance and its yearly reports, vector surveillance and control reports, etc.

Each level of the administrative structure of the province prepared its own technical and management documents in a separate volume, plus original documents; Technical exhibition boards were put up to brief the work of malaria elimination, operational elimination chart, etc. Twelve forms for different purposes were applied for each case management. Hospital documents are also part of the documentation.

3. Key points raised in Q&A and panel discussion

The Q&A and panel discussions covered more than 40 questions with broad topics relevant to Cambodia. The key points are

- 1) Subnational Verification:
- A. So far, none of the WHO-certified countries experienced a re-establishment of malaria transmission.
- B. More and more countries are going for verification of subnational elimination in the world. Following WHO's criteria and procedure for verification of subnational elimination will make the preparation easy for certification by WHO at the national level. Elimination of P.k is not required for certification of malaria elimination by the WHO
- C. RDT and microscopy are both acceptable for diagnosis. PCR can be used when the caseload is very low.
- D. All cases should be reported to the malaria surveillance system, including referral of suspected patients from private hospitals and clinics. So the system should be vigilant to avoid missing any single case
- E. OD is preferred as the elimination Unit for verification of subnational elimination. But the final decision will be made through a formal process
- F. NSMET, PSMET and DSMET will play the role of coordination broadly, including the involvement of other sectors.
- G. The independence of the evaluation is essential. We can not evaluate ourselves. Therefore, broad expertise is needed in the evaluation team. Retired malaria experts, other departments' former malaria experts, experts from other OD/provinces, universities, research institutions, formal directors, and NGOs can be invited to ensure independency.
- H. Elimination in Cambodia covers 103 ODs, not only 55 malarious ODs. Therefore, OD/province should have the capacity to submit request letters (with written elimination reports). However, building such capacity needs training and coaching.
- I. High-level government officials' certification at World Malaria Day (WMD) can demonstrate political recognition and commitment, increase the broader involvement, and encourage local governments to speed up elimination and verification.
- J. Further study is needed before accepting or adapting the concept of the scoring system of Yunnan, China. Cambodia has a VMW scoring system in MIS to assess VMW. The Scoring system provides an objective assessment that is fair for all ODs or provinces.

2) POR:

A. Countries face challenges in increasing the risk of malaria resurgence in the POR phase, such as reduced motivation and reduced vigilance. Political commitment is vital to overcoming the challenges. Such as the government approving the SVE and POR; the financial and other sectors being aware of the POR plan in advance. Surveillance vigilance needs to be strengthened/maintained to keep alert.

- B. Thailand's foci are classified into four groups: A1 (active foci), A2 (residual non-active foci), B1(cleared foci but receptive) and B2 (cleared foci, non-receptive). An entomological survey is still applied in the cleared up foci.
- C. Re-introduction of cases is different from re-establishment of transmission.
- D. Independent evaluation will assess the different levels of the POR system to check if the component of the system is functioning or not. The evaluation team will check everything in detail. But prioritized areas for the check will be different from country to country.
- E. A minimum structure for POR should be established from now on, at least for the ODs and provinces that have reached zero cases. The POR will last until the last malaria case is eliminated in the world and the world is declared malaria eradication.
- F. The minimum structure should include a POR body at the national, provincial and OD level, designated hospitals and health centres and VMWs in some high-risk regions, covering diagnosis, treatment, surveillance and response, multisector collaboration, cross-border collaboration, etc.,
- G. The simulation could be a means to sustain the capacity of the minimum structure at different levels when it is rare to see cases.
- H. Maintaining stock supplies at all levels without seeing cases is crucial to respond to any instances found fast. "No regret" policy should be applied.
- I. Suspected case reporting is vital for the early detection of cases.

3) Documentation:

- A. Documentation should be applied at all levels of the malaria elimination system.
- B. Multisectoral collaboration is a vital component for malaria elimination and POR—a collaboration with private sections in Thailand and Yunnan of China. And the records and documents of the private sections are reviewed in the certification and verification process. For example, the Ministry of Defense in China is 1 of the 13 ministries that signed the joint agreement on malaria elimination.
- C. Cambodia MOH have MOU signed with the Defense as well. Ministry of Defense reported cases to CNM monthly, including individual details.
- D. P.k is not a threat yet to Cambodia's elimination. But the diagnosis for the detection of P.k needs to improve. In August this year, CNM will organize a workshop on malaria diagnosis.
- E. PCR should be applied to differentiate the species other than P.f, and P.v. CNM has Level 1 microscopy experts.
- F. It is necessary to decide what level to have microscopy capacity and competency.
- G. Pan RDT is an option for Cambodia to test P.m and P.o. It is feasible to use it since the country has few cases only now. CNM has been collaborating with IPC in using PAN RDT. We should start it. It is also the right time to use PAN RDT since P.f will be eliminated soon.
- H. Some provinces have no more cases; some have few only. Thailand and Yunnan's experience showed the need to start early with documentation to ensure comprehensive documentation quality. We need to start now to get it ready for certification systematically. We need to document all areas of malaria elimination and POR. We have only six years to come for WHO certification in 2028 or 2029. So do not underestimate the volume of the tasks of documentation.

Conclusion

The workshop was held as planned. It has produced the expected outcomes:

- 1) Participants understood better the global status of malaria elimination certification
- 2) Participants were refreshed in the phasing approach of OD elimination in Cambodia
- 3) Participants are better equipped with the knowledge of WHO criteria and procedures for subnational verification, documentation and prevention of re-establishment of transmission
- 4) Participants are ready to actively participate in future activities concerning SNV and POR in Cambodia. "Where there is a will, there's a way – there is nothing we cannot do!"

Next steps

1. Establishment of the core group for verification of subnational verification: expected in May or June 2022

2. Development of policy documents, criteria, SOPs, guidelines for verification of subnational elimination, prevention of re-establishment of malaria transmission, and documentation: expected in June or July 2022

3. The pilot of the criteria, SOPs and guidelines: expected from July to December 2022

- 4. Development of a plan for verification of subnational elimination: expected in August 2022
- 5. Finalization of the criteria, SOPs and guidelines: expected in February 2023

6. Formal launching of the implementation of the plan of verification of subnational elimination: expected in Annual Malaria Conference in February 2023

7. Presenting the certification of subnational elimination to the first group of ODs/Provinces: on World Malaria Day, 2023 (if any of them passed)

Phnom Penh, 30 April, 2022

Reporter

10

Dr. Siv Sovannaroth

Annex Timetable for the Workshop of Verification of Subnational Elimination

| Time | Dara Hotel, 28 to 29 April 2022 Topic/Activity | Chair | Speaker/Facilitator |
|---|---|---|--|
| Day one: 28 Ap | 1 | [| |
| 7:30 - 8:30 | Registration | CN | M Administration |
| 8:30 - 8:40 | Objectives and subject of the Workshop | | |
| 8:40 - 8:50 | WHO's opening remarks | Dr Siv Sovannaroth | WHO MME Coordinator |
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| 8:50 - 9:00 | CNM's opening remarks | <u> </u> | CNM director |
| ession 1: Glob | al status and process of malaria-free status verification by WHO | 1 | I |
| | Presentation | | |
| 9:00 - 9:20 | Phasing of operational district elimination as planned in the Cambodia MEAF 2021 – 2025 | Dr. Huy Rekol, Dr | Dr Siv Novannoth |
| 9:20 - 9:40 | b. Global malaria-free certification status and process | Luciano Tuseo | Dr Li Xiaohong |
| 9:40 -10:10 | c. Q&A | | |
| 10:10 - 10:30 | Tea break | | |
| ession 2: Verif | ication of subnational elimination of malaria | | |
| | Presentation | | |
| 10:30 - 10:50 | a. WHO's recommended verification of subnational elimination of malaria: criteria and | | Dr Li Xiaohong |
| | procedure | Dr Chea Huch, Mr | Dr Deyer Gopinath |
| | b. Experience and lessons in subnational verification from Thailand | Mahammad Naeem | |
| | c. Experience and lessons in subnational verification from Yunnan, China | Durrani | Prof Sun Xiaodong |
| | d. Q&A | | |
| 12:00 - 13:30 | Lunch break | Panelists: Dr Siv Sov | annaroth, Prof Dysoley Lek, Dr |
| | Panel discussion 1 - Criteria, oversight and management body for subnational verification | | |
| 15:00 - 15:20 | Tea break | | |
| | | Panelists: Dr. Chea H | luch Dr Boukheng Thavrin Dr |
| 15:20 - 16:50 | Panel discussion 2 - Steps and planning for subnational verification | Panelists: Dr. Chea H Ty, Dr. Li Xiaohong, | |
| | Panel discussion 2 - Steps and planning for subnational verification House keeping (time to start at 8:00 am, etc.) | Ty, Dr. Li Xiaohong, | łuch, Dr Boukheng Thavrin, Dr. Dr Deyer Gopinath ⁻ Siv Sovannaroth |
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Attendance Sheet Workshop on Sub-national verification of Malaria Elimination in Cambodia Venue: Dara Airport Hotel, Phnom Penh Date: 28-29 April, 2022

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Attendance Sheet Workshop on Sub-national **verification of Malaria Elilimation** in Cambodia Venue: Dara Airport Hotel, Phnom Penh

Date: 28-29 April, 2022

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Attendance Sheet

Workshop on Sub-national verification of Malaria Elilimation in Cambodia

Venue: Dara Airport Uotel, Phnom Penh Date: 28-29 April, 2022

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Attendance Sheet Workshop on Sub-national verification of Malaria Elilimation in Cambodia Venue: **Dara Airport** Hotel, Phnom Penh **Date: 28-29 April, 2022**

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Attendance Sheet Workshop on Sub-national verification of Malaria Elilimation in Cambodia Venue: **Dara Airport** Hotel, Phnom Penh **Date: 28-29 April, 2022**

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Attendance Sheet Workshop on Sub-national verification of Malaria Elilimation in Cambodia Venue: **Dara Airport** Hotel, Phnom Penh **Date: 28-29 April, 2022**

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